HOUSE OF ASSEMBLY

FIRST SESSION OF 2013–2018

OF

**ORDER PAPER** 

# ORDER PAPER

NINETY-SECOND SITTING

Friday, 11th November, 2016

# THE HONOURABLE THE HOUSE OF ASSEMBLY

FIRST SESSION OF 2013–2018

NINETY-SECOND SITTING

at

10.00 o'clock a.m.

on

Friday, 11th November, 2016

Government Printing Department Barbados.

The First Session of the Parliament of 2013–2018 commenced on Wednesday, 6th March, 2013



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## ORDER PAPER: FRIDAY, 11TH NOVEMBER, 2016 No. 92

# MANAGEMENT COMMISSION OF PARLIAMENT

(Parliament (Administration) Act, Cap. 10 – Section 3(4) and First Schedule)

The following are ex officio Members of the Commission:

His Honour M. A. Carrington (Chairman), Hon. F. J. Stuart, Q.C., Hon. J. D. E. Boyce and Hon. Miss M. A. Mottley, Q.C.

Section 3(4) of the Parliament (Administration) Act, Cap. 10.

The following are appointed Members of the Commission:

Hon. R. D. Jones, Her Honour Mrs. M-J. M. Thompson, Hon. M. A. Lashley and Mr. D. D. Marshall, Q.C.

Appointed on 6th March, 2013.

# SESSIONAL SELECT COMMITTEES

#### COMMITTEE OF PRIVILEGES

To consider and report to the Honourable the House of Assembly on all matters which involve the privileges of the Honourable the House of Assembly.

The Members of the Committee are:

His Honour M. A. Carrington (Chairman), Hon. A. D. Brathwaite, Q.C., Dr. the Hon. D. C. Estwick, Her Honour Mrs. M-J. M. Thompson, Mr. R. St. C. Toppin, Miss S. J. O. Bradshaw and Mr. T. A. Prescod.

Appointed on 6th March, 2013.

#### COMMITTEE OF PUBLIC ACCOUNTS

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To examine the accounts showing the appropriation of the sums granted by Parliament to meet the public expenditure, accounts of any entities in which Government is a majority shareholder or holds a majority interest and of such other accounts laid before Parliament as the Committee may think fit.

The Members of the Committee are:

Hon. Miss M. A. Mottley, Q.C. (Chairman), Hon. R. L. Sealy, Hon. A. D. Brathwaite, Q.C., Dr. the Hon. D. C. Estwick, Hon. D. O'N. Inniss and Mr. K. D. Symmonds.

Appointed on 6th March, 2013.

Mr. D. D. Marshall, Q.C.

Appointed on 12th May, 2015.

#### STANDING ORDERS COMMITTEE

The Members of the Committee are:

His Honour the Speaker (Chairman), Hon. J. D. E. Boyce, Hon. R. D. Jones, Hon. S. D. Blackett, Hon. S. A. Lashley, Hon. D. O'N Inniss, Mr. G. W. Payne, Q.C., Miss C. Y. Forde, Mr. E. G. Hinkson and Dr. M. M. Agard.

Appointed on 6th March, 2013.

## LIBRARY COMMITTEE

The following are Members of this Joint Committee:

*His Honour the Speaker (Chairman), Hon. J. D. E. Boyce, Hon. D. St. E. Kellman, Hon. R. L. Sealy, Dr. the Hon. D. S. Lowe, Mr. G. A. Clarke, Lt. Col. J. D. Bostic and Mr. D. G. Sutherland.* 

Appointed on 6th March, 2013.

- The Memorandum of Understanding dated 15th March, 2014 between the Government of Barbados and Cahill Energy Limited for Cahill Energy Limited to construct a Plasma Gasification Waste to Energy Plant;
- (2) The Implementation Agreement between Cahill Energy and the Government of Barbados; and
- (3) The Power Purchase Agreement between Cahill Energy and the Government of Barbados;

that have each been signed by Ministers and/or representatives of statutory corporations and which binds the Government and people of Barbados.

2. That the House call on the Prime Minister to also produce and lay in Parliament the comments and/or opinions with respect to the Memorandum of Understanding, the Implementation Agreement and/or the Power Purchase Agreement of all the relevant entities within central government and the statutory corporations, including but not limited to the legal opinions and technical advice rendered by the Attorney General and/or Solicitor General, the Ministry of Finance, the Ministry of Housing and Lands, the Ministry of Environment, the Ministry of Energy, the Town and Country Planning Department, the Environmental Protection Department, the Barbados Water Authority, the Fair Trading Commission and the Barbados Light and Power Company.

Notice of this Resolution was given on the 28th August, 2015.

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4. **Mr. E. G. Hinkson:** To move the passing of a Resolution:

That within six months of the passing of the Resolution, the Government of Barbados should lay and have debated in the Parliament Disabilities Legislation providing, *inter alia*, for:-

- (a) respect for the inherent dignity, individual autonomy including the freedom to make one's own choice and the independence of persons with disabilities,
- (b) non-discrimination of persons with disabilities,
- (c) the full and effective participation by and inclusion in society of persons with disabilities,
- (d) the equality of opportunity for persons with disabilities, including in their educational, health, employment, cultural, sporting, recreational and political development, and
- (e) full accessibility for persons with disabilities to the built environment and natural environment, to education at all levels and to employment and entrepreneurial opportunities.

Notice of this Resolution was given on the 16th March, 2015.

- 5. Hon. Miss M. A. Mottley: To move the passing of a Resolution:
  - 1. That in the interest of full transparency and in order that the Parliament and people of Barbados may better understand the extent of the obligations agreed to by the Government of Barbados in the name of the people of Barbados and to discern what clauses may be contained therein to protect the Government and the public interest of Barbados, that Parliament require the Prime Minister as the Chairman of Cabinet to produce and lay in Parliament **URGENTLY** the following:

## **ORDER OF BUSINESS**

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# (Standing Order 10)

"Unless the House otherwise directs, the business of each sitting day shall be transacted in the following order –  $\fi$ 

- (a) Formal entry of His Honour the Speaker.
- (b) Prayers.
- (c) Announcements by His Honour the Speaker.
- (d) Messages from His Excellency the Governor-General.
- (e) Petitions.
- (f) Papers.
- (g) Government Notices.
- (h) Private Members' Notices.
- (i) Notices of Questions.
- (j) Reports from Select Committees.
- (k) First readings of Bills.
- (1) Statements by Ministers.
- (m) Congratulatory and/or obituary speeches.
- (n) Personal Explanations.
- (o) Motions for leave of absence.
- (p) Oral replies to questions.
- (q) Notices of motions for the adjournment of the House on matters of urgent public importance.
- (r) Orders of the day."

# **PRIVATE MEMBERS' BUSINESS**

1. Her Honour Mrs. M-J. M. Thompson: To move the passing of a Resolution to take note of the Throne Speech of His Excellency the Governor-General and the determination of the Government to implement the various provisions therein.

Notice of this Resolution was given on 12th March, 2013.

2. Hon. Miss M. A. Mottley: To move the passing of a Resolution to adopt the Special Report of the Public Accounts Committee laid in the House of Assembly on 16th July, 2013 and agree to the suspension of Standing Order No. 61 for the functioning of the Public Accounts Committee.

Notice of this Resolution was given on 15th October, 2013.

- **3. Miss C. Y. Forde:** To move the passing of a Resolution:
  - 1. That the amended Domestic Violence Legislation be laid and debated in the Parliament within 6 months of the tabling of this Resolution.
  - 2. That a study be commissioned the remit of which should be to examine and report *inter alia* on the factors responsible for the increased instances of bullying (especially in schools) and to submit recommendations for the control and reduction of this phenomenon including legislative changes necessary to immediately curb its impact.
  - 3. That the study on bullying be presented to Parliament within 3 months.
  - 4. That within 6 months the Government of Barbados shall present to the country its strategic plan to control and counteract the problem of bullying in Barbados.
  - 5. That this House denounce violence in all its forms and encourage a zero tolerance approach to Domestic Violence and bullying in Barbados.

Notice of this Resolution was given on 13th May, 2014.

staff to wards is too large for effective and efficient management in the care and supervision of those in the various Child Care institutions. (g) that there are dozens of private businesses which offer Day Care services that are illegally operating. (h) that many of these facilities do not meet the required standard to operate or provide services nor do the staff members possess the requisite training or skill to provide quality care and supervision.

2. If the Minister is aware, will the Minister outline:- (a) what plans there are, if any, to have these outstanding Annual Reports and Financial Statements laid as a matter of urgency? (b) what resources would be required to adequately provide the appropriate staffing complement and housing accommodation for wards in the Children's Homes? (c) what measures there are, if any, planned for the upgrading or amending of legislation to enforce the laws which would prosecute such paedophiles and child molesters in our society who abuse our children? (d) what immediate plans there are, if any, to halt the blatant breach of standards set by the Child Care Board for the functioning of Day Care facilities? (e) what systems, if any, have been contemplated to increase the staff complement and upgrade facilities to provide the best quality care for wards.

Notice of this Question was given on 15th December, 2015.

# **GOVERNMENT BUSINESS**

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1. Hon. D. St. E. Kellman: To move the passing of a Resolution to approve in accordance with section 5 of the *Crown Lands (Vesting and Disposal) Act*, Cap. 225, the lease to the Caribbean Disaster Emergency Management Agency (CDEMA) of the parcels of land, the property of the Crown, being lots 9, 10 and 11 respectively and situate at Lower Estate in the parish of St. Michael in this Island for the construction of its headquarters, inclusive of a warehouse.

Notice of this Resolution was given on 6th April, 2013.

2. Rt. Hon. F. J. Stuart: To move the Second Reading of the Public Accounts Committee (Repeal) Bill, 2014.

Notice of this Bill was given on 30th January, 2014.

The Bill was read a first time on 4th February, 2014.

The Bill was published in the Official Gazette on 10th February, 2014.

**3. Rt. Hon. F. J. Stuart:** To move the Second Reading of the Financial Management and Audit (Amendment) Bill, 2014.

Notice of this Bill was given on 30th January, 2014.

The Bill was read a first time on 4th February, 2014.

The Bill was published in the Official Gazette on 10th February, 2014.

4. Hon. D. St. E. Kellman: To move the passing of a Resolution to approve in accordance with section 5 of the *Crown Lands (Vesting and Disposal) Act*, Cap. 225, the vesting in the Barbados Agricultural Development and Marketing Corporation of a parcel of land, the property of the Crown, situate at Lower Estate in the parish of St. Michael in this Island, for the proposed construction of its headquarters.

Notice of this Resolution was given on 26th August, 2014.

5. Hon. A. D. Brathwaite: To move the Second Reading of the Penal System Reform (Amendment) Bill, 2014.

Notice of this Bill was given on 3rd November, 2014.

The Bill was read a first time on 7th November, 2014.

The Bill was published in the Official Gazette on 24th November, 2014.

6. Hon. A. D. Brathwaite: To move the Second Reading of the Criminal Procedure (Amendment) Bill, 2014.

Notice of this Bill was given on 3rd November, 2014.

The Bill was read a first time on 7th November, 2014.

The Bill was published in the Official Gazette on 24th November, 2014.

7. Hon. A. D. Brathwaite: To move the Second Reading of the Offences Against the Person (Amendment) Bill, 2014.

Notice of this Bill was given on 3rd November, 2014.

The Bill was read a first time on 7th November, 2014.

The Bill was published in the Official Gazette on 24th November, 2014.

On the 27th day of January, 2015 Hon. A. D. Brathwaite spoke and moved that the Bill be read a second time. Hon. S. A. Lashley spoke. Hon. D. O'N. Inniss spoke. Mr. J. D. Paul spoke. Rt. Hon. O. S. Arthur spoke. Hon. M. A. Lashley spoke. Further consideration of the Bill was postponed.

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- \*4 **Ms. Cynthia Y. Forde (St. Thomas): To ask the Minister of Tourism:** 1. Is the Minister aware : (a) that the Government of Barbados has invested hundreds of millions of taxpayers' dollars in the redevelopment of Harrison's Cave over the past thirty-five (35) years? (b) that (Caves of Barbados) Harrison's Cave is one of the most beautiful attractions in Barbados for locals and visitors that has the capacity to earn large amounts of foreign exchange? (c) that the Redevelopment Project of 2006/2010 through the World Bank loan, totaled US\$35m? (d) that there have been heavy financial losses in Caves of Barbados' revenue over the past seven (7) years?
- 2. If the Minister is aware, will the Minister state:- (a) what immediate plans there are, if any, to strengthen the management structure and to institute stronger accounting measures to ensure efficiency and profitability of Harrison's Cave? (b) what plans the Ministry of Tourism has, if any, to lease the Harrison's Cave to a private entity/entities to oversee its management? (c) what are the immediate plans, if any, of the Ministry of Tourism and Caves of Barbados regarding: (i) the future of the existing staff, concessionaires and service providers; (ii) property owners, residents and those who qualify for royalties and compensation for land acquired to facilitate the expansion of Harrison's Cave over the years?

Notice of this Question was given on 15th December, 2015.

\*5 Ms. Cynthia Y. Forde (St. Thomas): To ask the Minister of Social Care, Constituency Empowerment: 1. Is the Minister aware: (a) that the Child Care Board is mandated by law to lay its Annual Reports and Financial Statements in this august Chamber? (b) that there have been no Audited Accounts or Reports laid since 2009 as required? (c) that a large percentage of reports from the public on matters pertaining to concerns about minors have not been formally handled or explored. (d) that some parents, guardians and relevant agencies are delinquent in providing the requisite information associated with all forms of abuse which are perpetrated on minors. (e) that a large percentage of underaged females and males are abused by adults, particularly males, who are engaged in carnal knowledge with young girls, thus leading to teenaged pregnancies, long-term trauma and hardship. (f) that the ratio of If the Minister is aware, will he state what immediate plans there are, if any, for the resolution of these issues which are seriously impacting on the living conditions and welfare of all those property owners and residences within the Zone.

Notice of this Question was given on 13th May, 2014.

- \*3 Ms. Cynthia Y. Forde (St. Thomas): To ask the Minister of Youth, Sports and Culture: 1. Is the Minister aware: (a) Rock Hall, St. Thomas has been declared the first Freedom Village in Barbados? (b) that six (6) shops were erected in 2009 at the Freedom Village site to afford residents opportunities to engage their entrepreneurial skills, providing services to locals and visitors through the plying of their trade and to gain income? (c) that the six (6) shops were critical to providing opportunities and hope to the residents who were integral in the vision and conceptual development of the Freedom Village Project? (d) that the six (6) shops were to be officially handed over to the concessionaires over four (4) years ago? (September 2011). (e) that the entire environs at the Freedom Village are dangerous and unkempt with deep ravines and overgrown bush, which would attract vermin and vandals that would in turn harm locals and visitors who visit that location daily? (f) that the Freedom Village Project merits completion so as to provide another attraction for visitors to the Island.
- 2. If the Minister is aware, will the Minister state:- (a) the status of the small shops and their completion date? (b) What plans there are, if any, to hand over the shops to residents so that they can proceed to ply their trade and earn an honest living? (c) What plans there are, if any, to debush and beautify the Freedom Village site so as to provide another viable option for the promotion of the heritage and tourism product? (d) Whether the Government intends to bring the Freedom Village Project to completion by the installation of the **link bridge**, the construction of the **car park** and the **interpretation centre** and other remedial works so that the project may become a viable entity that would earn revenue for this country.

Notice of this Question was given on 15th December, 2015.

8. Hon. A. D. Brathwaite: To move the Second Reading of the Constitution (Amendment) Bill, 2014.

Notice of this Bill was given on 3rd November, 2014.

The Bill was read a first time on 7th November, 2014.

The Bill was published in the Official Gazette on 24th November, 2014.

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9. **Rt. Hon. F. J. Stuart:** To move the Second Reading of the National Registration Bill, 2015.

Notice of this Bill was given on 3rd February, 2015.

The Bill was read a first time on 10th February, 2015.

The Bill was published in the Official Gazette on 23rd February, 2015.

**10. Rt. Hon. F. J. Stuart:** To move the Second Reading of the Statistics (Amendment) Bill, 2015.

Notice of this Bill was given on 3rd February, 2015.

The Bill was read a first time on 10th February, 2015.

The Bill was published in the Official Gazette on 23rd February, 2015.

11. **Rt. Hon. F. J. Stuart:** To move the Second Reading of the Constitution (Amendment) Bill, 2015.

Notice of this Bill was given on 3rd February, 2015.

The Bill was read a first time on 10th February, 2015.

The Bill was published in the Official Gazette on 5th January, 2015.

12. **Rt. Hon. F. J. Stuart:** To move the Second Reading of the Representation of the People (Amendment) Bill, 2015.

Notice of this Bill was given on 3rd February, 2015.

The Bill was read a first time on 10th February, 2015.

The Bill was published in the Official Gazette on 23rd February, 2015.

**13. Hon. D. St. E. Kellman:** To move the passing of a Resolution to approve in accordance with Section 5 of the *Crown Lands (Vesting and Disposal) Act,* Cap. 225, the lease to the Barbados Port Inc. of the parcel of land, the property of the Crown, situate in the waters off Trevor's Way, Princess Alice Highway, in the City of Bridgetown, in the parish of Saint Michael, in this Island, for construction of a cruise ship pier and ancillary facilities.

Notice of this Resolution was given on 4th May, 2015.

- 14. **Dr. the Hon. D. S. Lowe:** To resume debate on the passing of a Resolution that the Parliament of Barbados:
  - 1. Accepts the Barbados Green Economy Scoping Study as a national information document;
  - 2. Agrees that the Barbados Green Economy Scoping Study be made available to the public of Barbados through the National Library Service and the online platform of the Government Information Service;
  - 3. Lauds the efforts of the various stakeholders engaged in the production of the Barbados Green Economy Scoping Study;
  - 4. Reminds Barbadians of the importance of continuing to be good stewards of the country's natural environment; and
  - 5. Reaffirms its commitment to ensure Barbados remains on a path of sustainable development that is socially balanced, economically viable, environmentally sound, and characterized by good governance.

Notice of this Resolution was given on 29th April, 2016.

# QUESTIONS

N.B. Question marked thus \* are for Oral Reply

\*1 Ms. Cynthia Y. Forde (St. Thomas): To ask the Minister of Housing, Lands and Rural Development: 1. Is the Minister aware that: (a) Allen View, Welchman Hall, St. Thomas was selected as one of the districts to be included in the IDB Housing Neighbourhood Upgrade Programme? (b) That the implementation of the programme would bring significant benefits to Allen View? (c) That six (6) years after the release of funds Allen View has not been the beneficiary from any aspect of this programme despite numerous requests from residents and promises from the authorities to implement the project? 2. If the Minister is aware, will he state what immediate plans there are, if any, for the implementation of this project which is critical to the transformation of the living conditions and livelihoods of the residents who eagerly await relief from their current daily challenges.

#### Notice of this Question was given on 28th January, 2014.

\*2 Ms. Cynthia Y. Forde (St. Thomas): To ask the Minister of Environment and Drainage: 1. Is the Minister aware: (a) That Allen View, Sturges, Carrington Village, Welchman Hall, Bryan's and Bloomsbury are communities included in the new boundary of the Zone of Special Environmental Control? (b) That property owners and residents within this Zone of Special Environmental Control have been prevented from constructing new homes and other structures? (c) That those property owners and residents are prevented from engaging in large scale agriculture with the result that large tracks of land remain fallow? (d) That some householders have been denied water connections for domestic use despite numerous applications for the service? (e) That property owners are still required to keep the vacant lots free of bush and to pay exorbitant Land Tax Bills annually but because of the zoning requirement are unable to benefit from their investment? (f) That large tracts of land have been compulsorily acquired for the expansion and redevelopment of Harrison's Cave and property owners have not yet received any compensation?

On 25th October, 2016 Dr. the Hon. D. S. Lowe spoke and moved seconded by Hon. J. D. E. Boyce that the Resolution be passed. Mr. D. G. Sutherland spoke. Hon. D. St. E. Kellman spoke. Hon. J. D. E. Boyce spoke. Mr. G. A. Clarke spoke. Further consideration of the Resolution was postponed. On 1st November, 2016 Hon. R. L. Sealy spoke. Miss C. Y. Forde spoke. Mr. J. D. Paul spoke. Miss S. J. O. Bradshaw spoke. Mr. E. G. Hinkson spoke. Hon. S. D. Blackett spoke. Hon. R. D. Jones spoke. Hon. S. A. Lashley spoke. Further consideration of the Resolution was postponed.

**15. Hon. J. D. E. Boyce:** To move the passing of a Resolution to approve the Ministers and Parliamentary Secretaries (Remuneration and Allowances) Order, 2016.

Notice of this Resolution was given on 3rd May, 2016.

**16. Hon. J. D. E. Boyce:** To move the passing of a Resolution to approve the Senate and the House of Assembly (Remuneration and Allowances of Members) Order, 2016.

Notice of this Resolution was given on 3rd May, 2016.

- 17. Hon. J. D. E. Boyce: To move that the House resolve itself into Committee of Supply to consider the grant of money for the service of the Island.
  - (a) Hon. R. L. Sealy: Resolution to grant the sum of THIRTY-THREE MILLION, ONE HUNDRED AND ELEVEN THOUSAND, SIX HUNDRED AND TWENTY DOLLARS from the Consolidated Fund and to place it at the disposal of the Government to supplement the Estimates 2016-2017 as shown in the Supplementary Estimates No. 1 2016-2017 which form the Schedule to the Resolution.

Notice of this Resolution was given on 12th July, 2016.

18. Hon. C. P. Sinckler: To move the passing of a Resolution to approve the guarantee by the Minister of Finance of the payment of the principal and interest in respect of the issuance of a bond in the sum of up to BBD 73 000 000 or USD equivalent arranged by ANSA Merchant Bank Limited for the purpose of providing working capital support to the Barbados Agricultural Management Co. Ltd. and to provide funding to the company's expenses and costs relating to the Barbados Cane Industry Support Project.

Notice of this Resolution was given on 18th July, 2016.

- **19. Hon. J. D. E. Boyce:** To move that the House resolve itself into Committee of Supply to consider the grant of money for the service of the Island.
  - (a) Hon. R. L. Sealy: To move the passing of a Resolution to grant the sum of FIFTY MILLION DOLLARS from the Consolidated Fund to place it at the disposal of the Government to supplement the Estimates 2016-2017 as shown in the Supplementary Estimates No. 2, 2016-2017 which form the Schedule to the Resolution.

Notice of this Resolution was given on 18th August, 2016.

**20. Hon. C. P. Sinckler:** To move the passing of a Resolution to approve the guarantee by the Minister of Finance of the payment of the principal sum of BBD \$12.0 million dollars to be borrowed by Needham's Point Holdings Limited from First Citizens Bank (Barbados) Limited for the purpose of assisting with renovations to the Hilton Barbados Hotel.

Notice of this Resolution was given on 29th September, 2016.

**21. Hon. J. D. E. Boyce:** To move the Second Reading of the Holidays with Pay Bill, 2016.

Notice of this Bill was given on 25th October, 2016.

The Bill was read a first time on 25th October, 2016.

The Bill was published in the Official Gazette on 7th November, 2016.

22. Hon. J. D. E. Boyce: To move the Second Reading of the Labour Department (Amendment) Bill, 2016.

Notice of this Bill was given on 25th October, 2016.

The Bill was read a first time on 25th October, 2016.

The Bill was published in the Official Gazette on 7th November, 2016.

**23. Hon. J. D. E. Boyce:** To move the passing of a Resolution that Parliament of Barbados congratulate Barbados on the attainment of its 50th Anniversary of Independence and hail the efforts of all Barbadians in making this accomplishment possible.

Notice of this Resolution was given on 25th October, 2016.

24. Rt. Hon. F. J. Stuart: To move the passing of the Resolution that the Public Service (General) Order, 2016 made by the Minister responsible for the Civil Service on 21st day of October, 2016 under Sections 13(1) and 14(3) of the *Public Service Act*, Cap. 29 be approved.

Notice of this Resolution was given on 1st November, 2016.